

2025 – 2026 NEMESIS Advisory Board



Matthew Burgan, NRP, CP-C | Board Certified Community Paramedic |
mbugan@FrederickCountyMD.gov

Matthew Burgan began his career in public service in 2003 at the age of 16, initially serving as a volunteer firefighter and EMT. He became a paramedic in 2009 and joined the Frederick County Division of Fire & Rescue Services in 2013 as a Firefighter/Medic.

In 2019, Matthew transitioned into the role of Community Paramedic, achieving board certification from the International Board of Specialty Certification (IBSC) in August 2020. He currently serves as chairperson for the Maryland State EMS Board Advisory Council's subcommittee on Mobile Integrated Healthcare, where he leads efforts to expand community-based care initiatives. Through these roles, he has had the privilege of presenting at various conferences on topics associated with mobile integrated healthcare and social determinants of health, and he served as the lead author of a statewide protocol allowing paramedics to administer buprenorphine.

Matthew is a dedicated EMS professional who values the role of compassion, patient-centered care in the healthcare industry. Throughout his career, Matthew has been recognized with the Division's Life Saving Award and the Paramedic of the Year Award, honors that reflect his commitment to delivering exceptional patient care and advancing the EMS profession.



Rebecca Cash, PhD, NRP, FAEMS | Health Services Researcher |
rcash@mgh.harvard.edu

Rebecca E. Cash, PhD, NRP, FAEMS is an epidemiologist, health services researcher, and paramedic since 2010. Her work focuses on describing and understanding the EMS workforce and systems of emergency and prehospital care. During her doctoral training in epidemiology at The Ohio State University, she completed an EMS Research Fellowship at the National Registry of Emergency Medical Technicians. Rebecca is currently research staff at Massachusetts General Hospital, an Assistant Professor of Emergency Medicine at Harvard Medical School, and a faculty member of the Emergency Medicine Network at MGH.



Brian Tegtmeyer, ENP | Coordinator, National 911 Program, NHTSA |
brian.tegtmeyer@dot.gov

Brian Tegtmeyer, ENP (Emergency Number Professional) is the National 911 Program Coordinator at the National Highway Traffic Safety Administration (NHTSA) Office of EMS (OEMS), where he is responsible for improving 911's ability to impact highway safety and continually advancing 911 through collaboration and support of nationwide. He has more than 28 years of experience in public safety communications at the local, state and national level.



Kurt Freeman, EMT-P, NREMT-P | EMS Division Chief, Boise, ID |
kfreeman@cityofboise.org

Kurt Freeman commenced his career as an EMT while attending college in 1991. He joined Idaho Mountain Search and Rescue in 1994 and became a Volunteer Firefighter/EMT in 2002 for an Advanced Life Support (ALS) transporting fire department. He graduated from Paramedic School in 2005 while working as a transport EMT, and subsequently joined Rural Metro Ambulance as a transport Paramedic. In 2007, Kurt became a member of the Boise Fire Department during the initial implementation of the Firefighter/Paramedic program, which integrated paramedics into ALS-equipped engines as dual-role providers.

Throughout his career, Kurt has focused on EMS education, developing performance measures, documentation standards, and quality assurance as part of the Ada County-City Emergency Medical Services System (ACCESS). His extensive experience includes roles as an engine-based Firefighter/Paramedic, Training Captain of EMS, Interim Division Chief of EMS, and currently, Division Chief of EMS for the Boise Fire Department. Additionally, Kurt served for six years as the Lead Instructor for EMT and Paramedic classes at a local technical college and regularly volunteers as a simulation instructor at the Ski and Mountain Trauma Conference.



Josh Legler, MS, BA | Data Consultant | josh@joshlegler.com

Joshua Legler, MS, BA, is an EMS data consultant. He helps federal, state, and local governments and EMS agencies implement and use EMS data systems. He is an expert in the National EMS Information System (NEMESIS) data standard and works as a consultant to the NEMESIS Technical Assistance Center to further the development and adoption of the standard. Previously, Mr. Legler served as the state EMS data manager for Utah, where he oversaw the development of several innovations in EMS data systems, including the use of web services, data warehousing and business intelligence, Schematron-based data validation, and integration and interoperability with other healthcare data systems. He has a Bachelor of Arts in Business Administration from the University of Washington and a Master of Science in Information Management from Syracuse University.



Marty Link, BS, Paramedic | Administrator Office of EMS and Trauma, South Dakota Department of Health | marty.link@state.sd.us

Marty Link, BS, Paramedic is a dedicated out of the box thinker and problem solver with a proven devotion to leadership, service, and community. Marty has invested over 22 years in his career in state government currently serving as the Administrator for the Office of EMS and Trauma within the SD Department of Health. Marty believes building relationships, expanding knowledge, and listening and learning are paramount to successfully foster effective change; especially, in his service as the state EMS Director for South Dakota.



David Millstein | Chief, National Fire Data Center, USFA | David.millstein@fema.dhs.gov

David (Dave) Millstein is the Chief of the EMS Branch at the U.S. Fire Administration. He leads an experienced and dedicated team responsible for developing national strategy and initiatives in support of national EMS delivery and leveraging the use of data to drive decision-making processes. His in-depth knowledge of U.S. fire and EMS departments has been developed over more than twenty years in the volunteer and career fire service as a paramedic, firefighter, and officer. Dave is a Nationally Registered Paramedic and Hazardous Materials Specialist and is extensively certified in Fire/Rescue disciplines. He has an undergraduate degree in Management and a Master of Science in Emergency Management.



Amber Viitanen, CDPHE | Emergency Medical and Trauma Services Data Section Manager, Colorado Department of Public Health and Environment | amber.viitanen@state.co.us

Amber Viitanen serves as the Emergency Medical and Trauma Services (EMTS) Data Section Manager at the Colorado Department of Public Health and Environment (CDPHE) where she orchestrates the collection and analysis of the state's EMS and trauma data. With a Master's in Public Health in both Epidemiology and Community & Behavioral Health, as well as field experience in EMS, behavioral health, patient navigation, research and evaluation, Amber prioritizes collaboration with the health care community to ensure meaningful data may be utilized for evidence-based decisions at the local, state, and national level. She currently serves as the Chair of the Data Managers Council for the National Association of State EMS Officials (NASEMSO), and has been a national leader in EMS data research and evaluation.



Randall Eimerman | NASEMSO NEMESIS Liaison | randall@nasemso.org

In this capacity, he provides support to the NASEMSO Data Managers Council and interfaces with the NEMESIS Technical Assistance Center (TAC) on issues of national significance as well as state-specific challenges. This position is enabling a new generation of the NHTSA Office of EMS, the University of Utah (NEMESIS TAC) and NASEMSO working together to support the state EMS offices and collaborating to ensure a collective national voice about EMS data-related issues.

Randall was the State EMS Data Manager during the past five years working in the state of Indiana before transitioning to the Commonwealth of Kentucky. He has been a Paramedic in Wisconsin, Illinois, and Indiana. Randall has an Associate's Degree from Lincoln College and completed data manager training for the National Fire Incident Reporting System (NFIRS). Randall worked with the NEMESIS TAC for five years in his state EMS data manager capacity and has had the opportunity to work with many ambulance services, hospital organizations, and patient registries. He looks forward to continuing his efforts on a national level.



Steven M. Johnson | EMS/Mobile Healthcare Consultant | sjohnson@pwwemslaw.com

Steve began his career in the EMS industry in 1985, gaining valuable experience while serving as an EMT and later as Director of a municipal ambulance service in Minnesota. As an ambulance service administrator, Steve established his expertise in areas of operations, billing and administration.

Steve also has significant EMS educational experience. He established and served as Training Coordinator and Lead Instructor for a State Certified EMS Training Institution for EMTs and First Responders.

Steve served on both the Rules Work Group and the EMS Advisory Council to the Minnesota State Department of Health. He joined the staff of a large, national billing and software company, where he was a frequent lecturer at national events and user group programs. For over seven years, Steve served as Director of a national ambulance billing service and was responsible for all aspects of managing this company, including reimbursement, compliance and other activities for ambulance services throughout the nation.

Steve served as founding Executive Director of the National Academy of Ambulance Compliance (NAAC), overseeing all activities of the Academy, including the Certified Ambulance Coder program, the nation's only coding certification program specifically for ambulance billers and coders.

As the Director of Reimbursement Consulting with Page, Wolfberg & Wirth, Steve is involved in all facets of the firm's consulting practice. Steve works extensively on billing and reimbursement-related activities, performing billing audits and reviews, improving billing and collections processes, providing billing process assessments, billing and coding training, conducting documentation training programs, and performing many other services for the firm's clients across the United States.

Steve regularly presents at EMS conferences throughout the United States and has authored articles and columns for several EMS industry publications.

Steve is also a licensed private pilot and enjoys an active role in his church.

Sr. Kaitlyn Hanka | Representative, AngelTrack LLC

Kaitlyn Hanka has 14 years of experience in EMS software, ops, compliance, IT, billing, and NEMESIS, plus NFIRS ops and compliance. She has helped hundreds of providers across America to modernize their systems and processes, moving from paper to the cloud and then onward to vertical and horizontal integrations.